22 May 1968

MEMORANDUM FOR: Mr. Bross

SUBJECT : NIPE Staffing for NIRB Support.

1. Good staff work will add greatly to the success of the new NIRB. In this context, we should take some specific steps to assure ourselves that the NIPE Staff effort in support of NIRB will be able to meet this need.

2. In the yearly programming cycle the ability to provide good staff work will be dependent upon the time that elapses between recognition of those individual projects and activities which the Board will evaluate and the time the NIRB must pass on its recommendations for decision.

3. Two factors are critical in this respect. First, are the issues arising from the four major intelligence programs and the intelligence related R&D in DOD Program VI; and second, is the availability of a TOD at the time program proposals are forthcoming.

4. From the program standpoint we are in good shape only with respect to the CIP. However, it should be recognized that the review of the CIP program is a full-time, year round job. The same is true for all other program review representatives.

5. With respect to the CIA program, it is essential that a NIPE representative have complete familiarity with the program and work closely with OPPB. The CIA program timing presents little or no problems in the issue recognition area.

6. The NRP and NRO activities present one of the most serious problems in providing timely staff support to NIRB. A program representative is essential in this area due to the absence of any program review prior to the executive committee. It is also essential that such a representative have access to the program proposals submitted to NRO by the participating organizations.

7. The CCP also presents a serious problem to the NIRB Staff support effort. Here, too, the representative should have access to the Service Cryptological Agency proposals and a more intimate relation to the structuring of the NSA proposal to the CCP review group. Again this is a year round job of constant contact with the program.

8. Finally, the central position of DDR&E in nearly all intelligence related R&D, as well as the Program VI intelligence related R&D which is outside of the four major programs suggests that it is essential to have a full-time liaison representative associated with the DDR&E intelligence activities.

9. TOD can and should be one of the most valuable tools in support of the NIRB effort. All of the program representatives mentioned above should be part of the TOD effort and responsible for that portion of TOD related to their programs.

10. However, the production and improvement of TOD and the analysis of the TOD output in support of issue identification requires a project staff team devoted solely to this effort. A complete TOD represents seven years of intelligence program data. Our experience to date with the two years of TOD data make it clear that analysis and presentation of the output will be a major problem. Our current effort is already constrained by other duties of the participating NIPE Staff members, and will be more so during the current program reviews.

11. If NIRB is to get off to a good start, we must have a TOD completed in time to support the FY 1971 programming cycle. This means that we must complete our analysis of the present TOD effort and structure a new request program by the end of October.

12. The consequences of the above conditions suggest some specific measures in the organization of NIPE staffing to meet the needs of the new NIRB.

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a. The appointment of full-time program representatives for the CIA, CIP, CCP, NRP, and DDR&E programs.

b. The establishment of a full-time TOD project team, consisting of a team leader, representative from OCS/CIA, and at least two analysts.

c. The establishment of a staff TOD review group composed of the program representatives and the TOD project team, to be chaired by the TOD project team leader.

13. It is suggested that this action be taken at the earliest possible date in order to achieve both the TOD and program review representation for the coming year.

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